

Message Text

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ACTION ARA-20

INFO OCT-01 ISO-00 DEAE-00 CIAE-00 INR-10 IO-14 JUSE-00

NSAE-00 RSC-01 SNM-02 SY-10 TRSE-00 USIA-15 NSC-10

SCI-06 OMB-01 SS-20 HEW-08 DODE-00 L-03 MMS-03 ABF-01

PER-05 SPC-03 A-01 IGA-02 DRC-01 AID-20 /157 W

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R 271300Z FEB 74

FM AMEMBASSY QUITO

TO SECSTATE WASHDC 0125

INFO AMCONSUL GUAYAQUIL

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E.O. 11652: N/A

TAGS: SNAR, EC

SUBJECT: IMPACT OF PUBLIC SAFETY PROGRAM TERMINATION ON NCAP'S

REF: STATE 028552

1. SUMMARY: TERMINATION OF PUBLIC SAFETY PROGRAM WILL ADVERSELY AFFECT NCAP. WORK CURRENTLY BEING CARRIED OUT BY PUBLIC SAFETY OFFICIALS COMPLEMENTS RATHER THAN DUPLICATES WORK OF DEA. TERMINATION OF PROGRAM AT THIS TIME MAY GIVE HOST GOVERNMENT IMPRESSION THAT WE ARE DEEMPHASIZING IMPORTANCE OF THE DEVELOPMENT OF LOCAL ANTI-NARCOTICS CAPABILITY. POST RECOMMENDS CONTINUATION OF ONE FULL TIME PUBLIC SAFETY NARCOTICS ADVISOR AND ONE FULL TIME PUBLIC SAFETY OFFICER. END SUMMARY

2. FOLLOWING ARE OUR RESPONSES TO QUESTIONS RAISED PARA 3 REFTEL.

3. EXTENT TO WHICH TERMINATION OF PUBLIC SAFETY PROGRAMS WILL ADVERSELY AFFECT LAW ENFORCEMENT ASPECTS OF NCAP:

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TERMINATION OF THE PUBLIC SAFETY PROGRAM WILL ADVERSELY

AFFECT THAT PART OF THE NCAP WHICH HAS AS ITS OBJECTIVE DEVELOPMENT OF THE CAPABILITY OF THE NATIONAL CIVIL POLICE TO ENFORCE NARCOTICS LAWS. TRAINING OF POLICEMEN, INVESTIGATIVE AND ADMINISTRATIVE REPORTS AND CRIMINAL RECORDS, COMMUNICATIONS AND MANAGEMENT PRACTICES ARE THE PRINCIPAL ACTIVITIES IN WHICH THE PUBLIC SAFETY PROGRAM IS INVOLVED. AS THE DEPARTMENT KNOWS, THE NARCOTICS ADVISORY PROGRAM HERE IS BARELY ONE YEAR OLD AND TO CURTAIL IT NOW WOULD UNDERCUT GOE ANTI-NARCOTICS ACTIVITIES IN A VERY FORMATIVE STAGE. MOREOVER, HOST GOVERNMENT COULD MISINTERPRET SUCH A STEP AS REPRESENTING A LOSS OF INTEREST IN LOCAL NARCOTICS ENFORCEMENT BY USG.

4. CONTINUATION OF THE ONE FULL TIME PUBLIC SAFETY NARCOTICS ADVISOR AND ASSIGNMENT OF A FULL TIME PUBLIC SAFETY OFFICER IS REQUIRED:

THE CONTINUATION OF A FULL TIME OPS NARCOTICS ADVISOR IS VERY IMPORTANT TO THE SUCCESS OF THE NCAP. THE POLICE NARCOTICS CONTROL PROGRAM IS IN ITS FIRST PHASE. A NARCOTIC SERVICE HAS BEEN CREATED WITHIN THE POLICE WITH STATUS EQUAL TO THE CRIMINAL INVESTIGATION SERVICE, THE TRAFFIC SERVICE, THE IMMIGRATION SERVICE, ETC. THE NARCOTICS ADVISOR IS AND HAS BEEN WORKING VERY CLOSELY WITH THE DIRECTOR OF THE NARCOTICS SERVICE IN DEVELOPING THE ADMINISTRATION, SUPERVISION, COORDINATION, REPORTING, STATISTICS, INTELLIGENCE, TRAINING, LOGISTICS AND OPERATIONAL FUNCTIONS OF THE SERVICE. THE NARCOTICS SERVICE CONSISTING OF A HEADQUARTERS UNIT, THE NATIONAL INTERPOL UNIT, AN INTELLIGENCE UNIT AND ELEVEN PROVINCIAL UNITS AND SUBUNITS, IS IN THE PROCESS OF EXPANDING AND EXTENDING ITS PROVINCIAL UNITS TO ALL TWENTY PROVINCES.

5. A NARCOTICS TRAINING PROGRAM WITHIN THE NATIONAL CIVIL POLICE DESIGNED TO REACH ALL POLICE, NOT ONLY THOSE CURRENTLY WORKING IN NARCOTICS, IS CONSIDERED ESSENTIAL TO THE VIABILITY OF AN ECUADOREAN NARCOTICS CONTROL PROGRAM. THIS PHASE OF POLICE TRAINING WHICH HAS BEEN DEVELOPING WITH ASSISTANCE BY THE PUBLIC SAFETY TRAINING ADVISOR WILL HAVE TO BE CONTINUED BY THE NARCOTICS LIMITED OFFICIAL USE

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ADVISOR AFTER MAY 1974. SINCE THIS PROGRAM IS DESIGNED TO FOSTER AND ENCOURAGE SPECIALIZED TRAINING IN TWO SCHOOLS FOR NONCOMMISSIONED POLICEMEN, THE OFFICERS TRAINING SCHOOL AND IN SERVICE TRAINING CONDUCTED BY TWO MOBILE TRAINING UNITS, THERE IS A GREAT DEAL OF WORK REMAINING TO BE DONE WITH THIS PART OF THE POLICE NARCOTICS PROJECT. THE INTELLIGENCE UNIT IS BARELY INTO ITS FIRST PHASE OF DEVELOPMENT. CONSIDERABLE TIME AND EFFORT IS

ANTICIPATED IN BRINGING THIS UNIT TO OPERATIONAL
EFFECTIVENESS. FINALLY, AND PERHAPS MOST IMPORTANTLY,
THE ECUADOREAN NATIONAL CIVIL POLICE ARE GENERALLY IN-
EFFECTIVE IN CRIMINAL INVESTIGATIONS FOR A NUMBER OF
REASONS. NARCOTICS INVESTIGATIONS REQUIRE EFFORT,
INTEREST AND TECHNIQUE IN EXCESS OF NORMAL CRIMINAL IN-
VESTIGATION. IT IS ANTICIPATED AND PLANNED THAT A GREAT
DEAL OF TIME WILL HAVE TO BE SPENT IN THE FIELD DURING
THE LIFE OF THE PROJECT IN PROVIDING ON THE JOB TRAINING,
SUGGESTIONS AND OBSERVATIONS IN ORDER TO DEVELOP AN
EFFECTIVE, VIABLE NARCOTIC CONTROL CAPABILITY WITHIN THE
POLICE.
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6. THE MISSION CONSIDERS IT ESSENTIAL TO THE SUCCESS OF
THE NCAP THAT THE PUBLIC SAFETY OFFICER BE CONVERTED TO A
FULL TIME NARCOTICS ASSIGNMENT AT THE TERMINATION OF
PUBLIC SAFETY IN JULY 1974. THE PUBLIC SAFETY AND
NARCOTICS CONTROL DIVISION OF USAID, CONSISTING OF THREE
PUBLIC SAFETY ADVISORS, EXCLUSIVE OF THE NARCOTICS
ADVISOR, IS PRESENTLY DEVOTING FIFTY PERCENT OF ITS TIME
AND EFFORT TO THE NCAP. THE PUBLIC SAFETY OFFICER HAS
BEEN INVOLVED IN THE NARCOTICS CONTROL PROJECT SINCE ITS

INCEPTION AND HAS PLAYED A KEY ROLE IN FORMULATING THE NCAP AND COORDINATING THE POLICE AND CUSTOMS ENFORCEMENT PROJECTS. HE HAS BEEN ACTIVELY ENGAGED IN WORKING WITH THE POLICE HIGH COMMAND, MINISTRY OF GOVERNMENT AND POLICE, CUSTOMS OFFICIALS, MINISTRY OF FINANCE AND THE MINISTRY OF HEALTH TO: (1) DEVELOP AND NEGOTIATE NARCOTICS CONTROL PROJECTS; (2) PERSUADE, EXPEDITE AND/OR GUIDE THE PREPARATION AND PASSAGE OF A NEW NARCOTICS LAW WHICH WILL ASSIGN SPECIFIC RESPONSIBILITY TO THE POLICE FOR CONTROL OF ILLICIT TRAFFIC IN NARCOTICS, DECREES AND REGULATIONS FOR THE POLICE NARCOTICS SERVICE, RECORDS SYSTEM AND OTHER FINANCIAL AND BUREAUCRATIC ACTIONS REQUIRED TO CARRY OUT THE IMPLEMENTATION OF THE NCAP; LIMITED OFFICIAL USE

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(3) USG REQUIRED PROGRAMMING AND BUDGETING FOR COOPERATION PROJECTS.

7. BY JULY TWO PUBLIC SAFETY ADVISORS WHO HAVE BEEN DEVOTING TIME TO NARCOTICS CONTROL ACTIVITIES WILL HAVE DEPARTED POST. A SECOND PASA CUSTOMS ADVISOR HAS BEEN APPROVED FOR THE CUSTOMS NARCOTICS PROJECT AND AN ADDITIONAL ENFORCEMENT PROJECT WITH THE MINISTRY OF HEALTH DEPARTMENT OF CONTROL AND INSPECTION OF DRUGS HAS ALSO BEEN APPROVED, ADDING TO THE WORKLOAD OF THE PUBLIC SAFETY OFFICER. WE BELIEVE HIS FULL TIME ASSIGNMENT EXCLUSIVELY TO NARCOTICS CONTROL ACTIVITIES IS JUSTIFIED TO MAINTAIN PRESSURE ON GOE TO FULLY IMPLEMENT ENFORCEMENT PROGRAMS INCLUDED IN THE NCAP.

8. ADDRESSING THE QUESTION OF PUBLIC SAFETY ADVISORS IN LIEU OF OR IN ADDITION TO DEA PERSONNEL, WE BELIEVE THE CURRENT AND PROJECTED WORKLOAD JUSTIFIES THE MANPOWER REQUESTED. THE WORK DONE BY PUBLIC SAFETY ADVISORS AND DEA PERSONNEL IS DIFFERENT IN SCOPE AND PURPOSE AND REQUIRES DIFFERENT EXPERTISE. ESSENTIALLY, PUBLIC SAFETY FUNCTION HAS BEEN DEVOTED TO TRAINING AND ADVISORY ASSISTANCE, WHEREAS DEA'S ROLE HAS BEEN MORE DIRECTLY OPERATIONAL. IT IS POSSIBLE THAT DEA COULD EVENTUALLY ASSUME ROLES HERETOFORE PLAYED BY AID/PSD. HOWEVER, IT WOULD REQUIRE ADDED DEA PERSONNEL UNLESS WE WERE TO SUBSTANTIALLY DETRACT FROM CURRENT DEA REPS ENFORCEMENT ACTIVITIES. MOREOVER, IN AN IDEAL SITUATION IT WOULD BE DESIRABLE THAT SUCH ADDITIONAL DEA PERSONNEL HAVE THE KIND OF TRAINING AND BACKGROUND NOW ENJOYED BY PRESENTLY AVAILABLE AID/PSD PERSONNEL. THE IMPORTANT POINT AS WE SEE IT IS THAT QUALIFIED AND NEEDED AID/PSD PERSONNEL ARE AVAILABLE AND ALREADY ON THE SCENE. WE APPRECIATE THE FINE WORK THEY HAVE DONE IN NARCOTICS WORK UNTIL NOW AND, IF AT ALL POSSIBLE, WOULD WELCOME THEIR CONTINUED

ASSISTANCE HERE IN THE FRUSTRATING BUT IMPORTANT WORK
AGAINST ECUADOR'S NARCOTICS TRAFFIC.

9. THIS MESSAGE HAS BEEN CLEARED BY DEA REPRESENTATIVE
IN QUITO.

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